

## Message Text

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PAGE 01 BERLIN 01131 01 OF 02 051517Z

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ACTION EUR-25

INFO OCT-01 ADP-00 EURE-00 CU-04 IO-13 VO-03 SCA-01 ACDA-19

CIAE-00 DODE-00 PM-07 H-02 INR-10 L-03 NSAE-00 NSC-10

PA-03 RSC-01 PRS-01 SS-15 USIA-12 OMB-01 TRSE-00

NEA-10 NIC-01 RSR-01 SCI-06 EPA-04 CEQ-02 EB-11

SCEM-02 FPC-01 DOTE-00 /169 W  
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P R 051445Z JUL 73

FM USMISSION BERLIN

TO SECSTATE WASHDC PRIORITY 2022

AMEMBASSY BONN PRIORITY

INFO AMEMBASSY MOSCOW

AMEMBASSY LONDON

AMEMBASSY PARIS

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C O N F I D E N T I A L SECTION 1 OF 2 BERLIN 1131

E.O. 11652: GDS

TAGS: PGOV, PFOR, UR, GE, WB

SUBJECT: SENAT-GDR TALKS: GDR RESTRICTIONS ON VISITS DURING  
WORLD YOUTH FESTIVAL; EXFILTRATION

REF: A. HELSINKI 6429

1. SUMMARY: AT JULY 2 MEETING OF SENAT-GDR COMMISSIONERS  
UNDER TERMS OF ARRANGEMENT ON VISITS, GDR REP WARNED  
SENAT TRAVEL TO EAST BERLIN DURING WORLD YOUTH FESTIVAL  
JULY 28-AUGUST 5 WOULD BE LIMITED TO HARDSHIP CASES  
TO AVOID DISTURBANCES BY ALLEGED SUBVERSIVE ELEMENTS.  
GDR ALSO COMPLAINED ABOUT INCREASE IN EXFILTRATION,  
"PROVOCATION AGAINST THE BORDERS," AND JUSTIFIED INCREASED  
CUSTOMS CONTROL TO CONTROL SMUGGLING, ETC. SENAT WAS  
INFORMED 19 BERLINERS PREVIOUSLY REFUSED ENTRY COULD NOW  
VISIT GDR BUT 39 REMAINED ON BLACKLIST. AMONG OTHER SUBJECTS  
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PAGE 02 BERLIN 01131 01 OF 02 051517Z

DISCUSSED, GDR REP MENTIONED DESIRE TO SET UP CONGEN IN  
WEST BERLIN. HEAD OF SENAT CHANCELLERY TOLD ALLIES JULY 3

THAT HE WOULD RECOMMEND THAT SENAT OBJECT TO PLANNED UNILATERAL GDR VIOLATION OF ARRANGEMENT, INASMUCH AS TEMPORARY RESTRICTIONS ON VISITS WOULD WEAKEN ENTIRE FABRIC OF ARRANGEMENT. END SUMMARY

2. SENAT AND GDR COMMISSIONERS (KUNZE AND MITDANK) HELD FIVE-HOUR MEETING (INCLUDING LUNCH) IN EAST BERLIN JULY 2. ACCORDING TO KUNZE, IT WAS MOST TROUBLESOME IN RECENT MONTHS, EVEN THOUGH IT WAS FIRST SINCE ADOPTION OF FRG-GDR BASIC TREATY.

3. GDR REP TOLD SENAT TO EXPECT VISITS TO EAST BERLIN, BUT NOT ELSEWHERE IN GDR, TO BE LIMITED TO HARDSHIP CASES DURING WORLD YOUTH FESTIVAL IN EAST BERLIN JULY 25-AUGUST 5. GDR WANTED TO PREVENT DISTURBANCES BY SUBVERSIVE ELEMENTS, AS WELL AS ACTS OF TERRORISM SUCH AS OCCURRED AT 1972 MUNICH OLYMPICS. MITDANK SAID GDR EXPECTED SENAT TO SHOW UNDERSTANDING FOR GDR MEASURES, PARTICULARLY INASMUCH AS FEDERAL GOVERNMENT HAD BEEN INFORMED (IMPLICATION WAS IN BAHR-KOHL CHANNEL) AND WEHNER AS WELL HAD BEEN TOLD ABOUT PLANNED MEASURES DURING HIS VISIT MAY 29-30 TO GDR (BONN 7960). MITDANK WAS UNABLE TO DEFINE FURTHER WHAT WAS MEANT BY HARDSHIP CASES OR PROVIDE OTHER DETAILS ABOUT GDR MEASURES. KUNZE OBJECTED IMMEDIATELY TO GDR'S UNILATERAL MEASURES AS VIOLATIONS OF SENAT-GDR ARRANGEMENT ON VISITS. HE SAID SENAT COULD NOT TAKE SUMPATHETIC ATTITUDE NOR PREVENT PUBLICITY ABOUT RESTRICTIONS. (MITDANK HAD SAID THERE WOULD BE NO GDR STATEMENT ABOUT THEM.)

4. GDR REP ALSO COMPLAINED ABOUT SHARP INCREASE IN EXFILTRATION BY ORGANIZATIONS IN WEST BERLIN, AND MITDANK CITED SIX NAMES AGAINST WHOM IT EXPECTED SENAT TO ACT, THREATENING REPERCUSSIONS FOR VISIT ARRANGEMENTS IF IT FAILED TO DO SO. KUNZE REPLIED THAT SENAT WOULD ENFORCE LAWS WHEREVER APPLICABLE AND WAS STILL INVESTIGATING CASES MENTIONED BY MITDANK IN MAY 9 MEETING. (WE ARE INFORMED THROUGH OTHER SOURCES THERE HAS BEEN SHARP INCREASE IN OPERATIONS OF EXFILTRATION ORGANIZATIONS  
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PAGE 03 BERLIN 01131 01 OF 02 051517Z

IN RECENT MONTH WITH HEAVY DRAIN ON GDR RESIDENTS WITH SPECIAL SKILLS.)

5. MITDANK WENT ON TO PROTEST CONTINUED "PROVOCATIONS AGAINST THE BORDER" AND CITED TWELVE CASES SINCE MAY 1, E.G., STONE-THROWING. HE POINTEDLY LINKED THESE ALLEGED INCIDENTS WITH SENAT-GDR TALKS INITIATED JUNE 6 ON LIFE-SAVING OPERATIONS ON BERLIN'S WATERWAYS (BERLIN 1013). GDR REP ALSO COMPLAINED ABOUT BLOCKING OF SELF-DIALING TELEPHONE LINES BY BERLINERS WHO HELD LENGTHY CONVER-

SATIONS AND CALLED GDR CITIZENS TO INSULT THEM. MITDANK SAID GDR HAD RECORDED ABOUT 900 SUCH INSTANCES (SIC).

6. MITDANK ALSO CONFIRMED THAT GDR HAD IMPOSED MORE SEVERE CUSTOMS CONTROLS ON VISITORS. HE CITED SEVEN CASES (ONE INVOLVING WEST BERLIN SMUGGLER OF DRUGS) AS EVIDENCE OF NEED FOR SHARPER CONTROLS.

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PAGE 01 BERLIN 01131 02 OF 02 051529Z

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C O N F I D E N T I A L SECTION 2 OF 2 BERLIN 1131

8. WITH RESPECT TO VARIOUS BILATERAL TALKS, PROPOSED OR ALREADY IN PROGRESS, BETWEEN SENAT AND GDR, KUNZE TOLD MITDANK THAT SENAT HAD NOT DECIDED WHEN TO INITIATE TALKS ABOUT OIL PIPELINE (BERLIN 1095). IN RESPONSE TO LONG-STANDING REQUEST TO ALLOW DOGS TO ACCOMPANY THEIR MASTERS ON VISITS, MITDANK SAID THIS WOULD BE FEASIBLE PROVIDED SENAT REACHED APPROPRIATE AGREEMENT WITH GDR ON VETERINARY REQUIREMENTS, ETC. MITDANK ALSO PRESSED KUNZE ON NEED TO BEGIN TALKS ON WATER PURIFICATION, ALLEGING THAT WEST BERLIN'S WATERWORKS WERE DISCHARGING

POLLUTED WATER INTO DR WATERS. UNLESS SENAT ACTED SOON  
IN RESPONSE TO GDR PROPOSALS, HE SAID, GDR WOULD HAVE  
TO ACT UNILATERALLY. MITDANK EMPHASIZED THAT FRG HAD  
NO COMPETENCE TO DISCUSS ISSUE. GDR REP ALSO VOLUNTEERED  
TO HELP PROVIDE ELECTRIC POWER TO EISKELLER, PROVIDED SENAT AND GDR  
CONCLUDED AGREEMENT ON PROJECT. TURNING TO ANTICIPATED  
CONCLUSION OF TECHNICAL TALKS ON RAILROAD AND HIGHWAY  
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PAGE 02 BERLIN 01131 02 OF 02 051529Z

PROJECT (SUEDGELAENDE), MITDANK SAID GDR COULD NOT  
ACCEPT CHANGE IN TERMINOLOGY FROM FORMULA USED IN 1967  
PROJECT AT INNSBRUCKER PLATZ, BUT, ONCE THIS NEW  
CONTRACT WAS SIGNED, IT MIGHT BE POSSIBLE TO BEGIN  
TALKS ON RATIONALIZATION OF U-BAHN AND S-BAHN OPERATIONS.

9. GDR REP GAVE KUNZE LIST OF 18 BERLINERS WHO,  
ALTHOUGH REFUSED ENTRY EARLIER, COULD HENCEFORTH VISIT  
GDR. HE ALSO HANDED OVER SECOND LIST WITH 39 NAMES OF  
UNDESIRABLE PERSONS.

10. MITDANK REFERRED TO EARLIER GDR INTEREST  
IN CONGEN IN WEST BERLIN, SAYING IT WAS NECESSARY AND,  
AGAINST BACKDROP OF POSSIBLE OPENING OF  
ROMANIAN AND HUNGARIAN CONSULATES, OPPORTUNE.  
KUNZE TOLD HIM GDR'S INTERESTS COULD BE LOOKED AFTER  
IN BONN BY GDR REPRESENTATION THERE.

1. HEAD OF CHANCELLERY HERZ TOLD LIAISON OFFICERS JULY 4  
THAT HE ENDORSED SENAT REP'S POSITION ON ILLEGALITY  
OF GDR'S TEMPORARY SUSPENSION OF VISITS DURING WORLD  
YOUTH FESTIVAL, AND WOULD RECOMMEND THIS POSITION TO  
GOVERNING MAYOR. IN HIS VIEW, SENAT SHOULD NOT ACQUIESCE  
IN VIOLATION OF VISITS ARRANGEMENT, WHICH, BESIDES  
CAUSING POLITICAL PROBLEMS LOCALLY, WOULD CONSTITUTE  
PREJUDICIAL PRECEDENT FOR EXISTING ARRANGEMENT. HERZ  
WAS UNAWARE OF ANY PREVIOUS DISCUSSION OF MATTER EITHER  
IN BAHR-KOHL CHANNEL OR BETWEEN WEHNER AND HONECKER,  
BUT PROMISED TO LOOK INTO MATTER. HE NOTED THAT SENAT  
WAS CONCERNED ABOUT EXFILTRATION AND READ FROM RECENT  
PERSONAL LETTER FROM EGON BAHR, WHO SAID KOHL HAD RAISED  
MATTER SECOND TIME WITH HIM IN MOST RECENT MEETING  
JUNE 29. INASMUCH AS EXFILTRATION WAS NOT A CRIME,  
SENAT'S ACTIONS COULD ONLY FOCUS ON FALSIFICATION OF  
DOCUMENTS, ETC.

12. COMMENT: GDR'S PLANNED TRAVEL RESTRICTIONS ARE LIKELY  
TO DEVELOP INTO LIVELY POLITICAL ISSUE WHEN MADE PUBLIC.  
WE BELIEVE THAT, GDR REP HAVING ALLEGED  
THAT FEDERAL GOVERNMENT HAD BEEN INFORMED ABOUT GDR  
MEASURES, ISSUE SHOULD BE RAISED IN BONN GROUP.

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PAGE 03 BERLIN 01131 02 OF 02 051529Z

ONE POSSIBILITY MIGHT BE FOR SENAT TO PROVIDE CITIZENS  
THROUGH VISIT OFFICES WITH ADVICE RE OVERBURDENED EAST BERLIN  
FACILITIES DURING FESTIVAL WITH SUGGESTION THIS BE KEP IN MIND  
IN MAKING TRAVEL PLANS.KLEIN

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## Message Attributes

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